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APEX Industrial Security Manual						EXTENSION	NO.		Secreta	<u>d 10</u>
X1 CIA Member, APEX Industrial Security Manual Task Force						DAYE 9 Apr	il 79			
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	MEMORANDUM FOR: Deputy Director of Security (PTOS)	• • • •
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2071	CIA Hember, APEX Industrial Security Manual	يسوده نيد.
	Task Force	
	SUBJECT: APEX Industrial Security Manual	
	1. The purpose of this memorandum is to bring ito your	٠.
	attention the current status of the APEX Industrial Security	
	Manual being developed by the Community Security Group, DCI	
	Security Committee, and to highlight serious concerns the	
	Agency has with respect to the Manual.	25
	2. In the way of background, you will recall that in	•
	the aftermath of the Boyce/Lee espionage case, several studies were conducted of the Agency's Industrial Security	
	Program. One by-product of those reviews was the formation	. •
	of the Industrial Security Branch which was directed to	
	prepare a series of industrial security manuals governing	
	collateral as well as compartmented classified contracting	
	activities within industry. These manuals were to: elimi-	_
	nate the lack of uniformity, loose and imprecise standards	_
	and procedures existing in the current manuals; improve the physical security standards for the protection of classified	-
	materials, whether collateral or compartmented; and incorpo-	
	rate approximately 20 additional general security requirements	
	pertaining to document control, tighter personnel supervision,	
	and other security enhancements as directed by the DCI and	
25X1	the Director of Security.	
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	3. In response to the above direction, "Standard	
•.	Security Procedures for Contractors" (SSPC) was developed and specifically designed to supersede the "White and Green	
	Books" currently in use by the Office of Logistics for	
	collateral classified contracting activities. The SSPC was	
	painstakingly prepared, widely coordinated within the Agency	
25X1	(and with Mr. of SAMSS) and subsequently approved.	
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It is now being readied for publication and dissemination. Particular care was taken to incorporate into the SSPC precise and clear-cut security procedures, improved security standards for the protection of classified material - higher in most respects than those currently in force for the protection of compartmented materials - and to introduce those general security requirements of particular concern to the DCI and the Director of Security.

Once the SSPC was approved, the next step was to develop a similar manual governing compartmented information and which would be as uniform as possible with the SSPC which dealt exclusively with the collateral world. It was anticipated that the compartmented manual, once approved within the Agency, would be coordinated within the Community for eventual application Community-wide. As it turned out, however, the responsibility to prepare the compartmented version was . diverted from the Industrial Security Branch and assigned to the Community Security Group, DCI Security Committee, under the latter's charge to prepare authoritative guidelines for the protection of compartmented information within Government and industry. The so-called APEX System is to be a single control system designed to replace the three current control systems under which sensitive compartmented information is currently being protected. [

5. A draft APEX Industrial Security Manual was recently circulated within the Agency for review and comment. Conspicuous among reviewer responses was that the manual lacked specificity, was vague, and absent the 20 or so security requirements mandated by the DCI and the Director of Security. Further, it was noted that the manual lacked procedural detail, could not stand alone and would beg the issuance of a host of implementing directives - probably in conflict with one another - from a multitude of Government agencies engaged in compartmented contractual activities. This would make procedural uniformity incredibly difficult if not 25X1 impossible.

APEX draft transcend syntax and grammar. The core of the problem is the general and imprecise nature of the APEX Industrial Security Manual and that the absence of specificity will produce a lack of uniformity. In other words, if approved the APEX Industrial Security Manual essentially will bring us back to where we started.

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7. If the current draft of the APEX Industrial Security Manual is approved as written — as appears to be the case — then the Agency may want to consider preparing its own manual governing SCI, modeling it after the SSPC. Uniformity would then be achieved at least within the Agency Industrial Security arena. Such a course of action would seem permissible in view of the following provisions set forth in the APEX draft:

"This Manual is not...intended to intrude on the authority of Senior Intelligence Officers (SIO's) of the Intelligence Community who will continue to prescribe basic direction, classification guidance and policy on dissemination for programs under their cognizance... To fulfill their responsibilities, Government officials may provide additional implementing guidance to contractors under their cognizance as necessary as long as such guidance is coordinated with the DCI Security Committee."

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discus	sed in	genera	al terms	with	n the	Chai	rman	. APEX	Manua	1
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